DEPARTMENT OF SOCIAL SERVICES

744 P Street, Sacramento, CA 95814 (916) 322-5802



July 10, 1984

ALL-COUNTY INFORMATION NOTICE I-64-84

TO: ALL COUNTY WELFARE DIRECTORS
ALL FISCAL OFFICERS

SUBJECT: FY 1984/85 SOCIAL SERVICE ALLOCATION PROPOSALS

REFERENCE:

The purpose of this notice is to apprise counties of FY 1984/85 Budget Act language affecting social services and to solicit input from counties on the methodology for allocating funds.

The most significant change brought about by the budget language is the split of the Social Services Block Grant into two allocations. The first allocation entitled the Child Welfare Services (CWS) grant includes funding for the four children's programs under SB 14: Emergency Response, Family Maintenance, Family Reunification, and Permanent Placement.

The second allocation is the County Services Block Grant (CSBG) which includes funding for In-Home Supportive Services (IHSS) Administration, Information and Referral, Protective and Out-of-Home Care Services for Adults, Staff Development, and Optional Programs. The Budget Act provides counties the flexibility to transfer funds between the two allocations provided that service levels are not negatively affected and approval is obtained from the Department of Social Services (DSS).

The Budget Act specifically appropriated \$200,854,400 in combined federal and state funds for the CWS and CSBG allocations. This amount requires a county match of 25 percent or the amount specified in SB 14 inflated by a three percent cost-of-living adjustment (COLA), whichever is less. The breakout of the federal and state funds available for the CWS and CSBG allocations will be \$149,000,400 and \$51,854,000 respectively. In aggregate these amounts represent a 13.9 percent increase over the previous year allocation.

With respect to the allocation of these funds the Budget Act specifically states: (1) that counties shall not receive less than the amount of CWS funds received in FY 1983/84, (2) that FY 1983/84 allocation factors shall be employed to the extent feasible, and (3) that the Department shall consult with the counties in the preparation of the allocations.

In light of this language, we are requesting county input on the indicators and/or options which are being considered. To facilitate your review we have included the allocation criteria used in FY 1983/84 (Attachment I), the prior year allocation (per ACL 83-77, dated August 4, 1983), and CWS "base" as guaranteed under the FY 1984/85 Budget Act (Attachment II), and a specific list of the combinations of indicators currently being considered for allocating the CWS funds and the CSBG funds (Attachments III and IV).

With respect to the CWS allocation, the Department is proposing to allocate funds based primarily on the same indicators utilized in prior years. The Department, however, is reevaluating the use of Foster Care children as a factor in that it may disadvantage those counties who have been successful in reducing foster care caseloads through either reunification or permanent placement. As stated on previous occasions, the Department is also considering the use of data elements obtained from the SOC 291 and/or Foster Care Information System. Should these indicators be employed, they will only be used to allocate a small portion of the CWS appropriation (i.e., approximately 10 percent). Attachment III lists the specific indicators and options under consideration.

As mentioned previously, the County Services Block Grant includes funding for several unrelated programs. Because the components are so diverse the Department is proposing the use of separate indicator(s) for each program. The individual programs and the respective data elements currently under consideration have been included in Attachment IV. At this time the Department is proposing to determine each county's share of the funds estimated for each individual component. Each county would receive a block allocation with each component identified, but continue to have the flexibility to use the funds at their discretion.

Current Budget Act language and existing statutes require the Department to notify the County Supervisors Association of Californa of the allocation(s). Additionally, the allocations cannot formally become effective until thirty days after submission to the Joint Legislative Budget Committee. Given these additional requirements, the Department is requesting that those counties wishing to provide input, do so no later than July 20, 1984. It is the Department's hope to have a tentative allocation released by early August.

Written input should be submitted to:

Department of Social Services County Administrative Expense Control Bureau 744 P Street, M.S. 8-200 Sacramento, CA 95814

Questions should be referred to Pat Fitzgerald or Linda Wilson at (916) 322-5802.

ROBERT T. SERTICH Deputy Director Administration

cc: CWDA

FY 1983-84 Social Services Allocation (Total Funds)

| Funding Area | Appropriation | Allocation Base | Methodology |
|--------------|---------------|--------------------|--|
| I&P | \$ 9,068,000 | 1:1 Ratio | Population to AFDC/SSI-SSP Persons |
| Children's | \$168,143,600 | 1:1:1 Ratio | AFDC-FC Children to AFDC-FG/U Children to Children 0 - 17 years |
| Adult | \$ 50,212,700 | 80/20 Ratio | IHSS Cases to SSI-SSP Persons |
| | \$227,424,300 | TOTAL - | Each county's total of the three components is then adjusted as follows: |
| | | | Adjusted for Social Worker Salary in relation to the statewide mean |
| | | | Add the cost of 1 Social Worker per county |
| | | | Adjustment to cover counties at 90% of 1982-83 allocation |
| | | | Less county share |

Data Sources

- 1) Population D.O.F. estimate for January 1, 1983 (dated May 1, 1983).
- 2) Children's population D.O.F. estimate based on 1980 census.
- 3) AFDC-FC, FG and U caseload and persons, July-December 1982 cumulative, CA-237 Report.
- 4) SSI-SSP Persons May-October 1982 cumulative, SDX, Grants & Caseload Report.
- 5) IHSS cases October 1982 March 1983 cumulative cases open during the month SOC 296 (4/81), Part A, Line 3.

| | FY 1/84 | FY 1983/84 | ATTACHMENT I |
|--|-----------------|---|--------------|
| COUNTIES | Social Services | Child Welfa & Services | |
| State/Federal Funds | 1 | Allocation | |
| Contract of the Contract of th | | (84/85 CWS Base) | |
| ALAMEDA | 7,896,298 | 5,719,466 | |
| ALPINE | 35,148 | 25,458 | |
| AMADOR | 100,660 | 72,910 | |
| BUTTE | 1,187,258 | 859,958 | |
| CALAVERAS | 145,660 | 105,505 | |
| COLUSA | 87,773 | 63,576 | |
| CONTRA COSTA | 6,420,178 | 4,650,279 | |
| DEL NORTE | 150,815 | 109,239 | |
| EL DORADO | 466,235 | 337,704 | |
| FRESNO | 4,709,130 | 3,410,929 | |
| GLENN | 210,012 | 152,116 | |
| HUMBOLDT | 722,885 | 523,602 | |
| IMPERIAL | 625,881 | 453,340 | |
| INAO | 129,363 | 93,701 | |
| KERN | 2,707,716 | 1,961,259 | |
| KINGS | 483,121 | 349,935 | |
| LAKE | 290,310 | 210,278 | |
| LASSEN | 160,795 | 116,467 | |
| LOS ANGELES | 65,911,578 | 47,741,235 | |
| MADERA | 494,434 | 358,130 | |
| MARIN | 1,044,817 | 756,784 | |
| MARIPOSA | 94,560 | 68,492 | |
| MENDOCINO | 576,314 | 417,437 | |
| MERCED | 1,170,926 | 848,128 | , |
| | 74,599 | 54,034 | |
| MODOC | 54,883 | 39,753 | |
| моио | 1,469,001 | 1,064,030 | |
| MONTEREY | 529,386 | | |
| NAPA | 322,110 | 383,446 | |
| NEVADA | | 233,312 | |
| ORANGE | 9,422,562 | 6,824,973 | |
| PLACER | 758,086 | 549,099 | |
| PLUMAS | 135,766 | 98,338 | |
| RIVERSIDE | 5,141,683 | 3,724,236 | |
| SACRAMENTO | 6,919,906 | 5,012,243 | |
| SAN BENITO | 157,669 | 114,203 | |
| SAN BERNARDINO | 6,048,057 | 4,380,743 | |
| SAN DIEGO | 10,961,133 | 7,939,395 | |
| SAN FRANCISCO | 5,909,356 | 4,280,279 | |
| SAN JOAQUIN | 3,622,552 | 2,623,896 | |
| SAN LUIS OBISPO | 655,292 | 474,643 | |
| SAN MATEO | 3,533,524 | 2,559,411 | |
| SANTA BARBARA | 1,406,158 | 1,018,512 | |
| SANTA CLARA | 8,627,232 | 6,248,898 | |
| SANTA CRUZ | 1,037,592 | 751,551 | |
| SHASTA | 903,405 | 654,357 | |
| SIERRA | 49,305 | 35,713 | |
| SISKIYOU | 257,879 | 186,788 | |
| SOLANO | 1,646,273 | 1,192,432 | |
| SOLANO | 1,704,894 | 1,234,893 | |
| | 2,162,290 | 1,566,195 | |
| STANISLAUS | 353,408 | 255,981 | |
| SUTTER | 298,370 | | |
| TEHAMA | | 216,116 | |
| TRINITY | 85,195 | 61,709 | |
| TULARE | 2,396,338 | 1,735,721 | |
| TUOLUMNE | 213,936 | 154,959 | |
| VENTURA | 2.526,531 | 1,830,023 | |
| YOLO | 728,290 | 527;517 | |
| YUBA | 448,927 | | |
| GRAND TOTAL | 176,383,455 | 127,758,495 of prior year allocation | |

GEN 759 (11/74) 1/ Represents .724322 % of prior year allocation

FY 1984-85 Child Welfare Services Allocation Indicators CWS Appropriation \$149,000,400 (State/Federal Funds only)

| | Allocations Considered | Data Elements |
|------------------|---|--|
| 1. | 1:1:1 Ratio | AFDC-FC Children to AFDC-FG/U children to children 0 - 17 years |
| 2. | 1:1 Ratio | AFDC-FG/U children to children 0 - 17 years |
| 3 . | Weight FG/U children and children 0 - 17 equally with SOC 291 and FCIS data weighted no more than 10% | AFDC-FG/U children to children 0 - 17 years to FCIS data to SOC 291 data (4.5:4.5:1) |
| ² + • | FY 83/84 CWS Base plus the increased amount on the % to total of ER/FM (SOC 291) and FR/PP (FCIS) cases | Base CWS allocation plus additional funds spread on each county's % of the respective caseloads. |

Data Sources

- 1) Population 0-17 D.O.F. estimate for 7/85 based on year census (dated 10/83).
- 2) AFDC-FC persons CA 237 FC report for September 1983 through February 1984 cumulative.
- 3) AFDC-FG/U children CA 237 FG/U report for September 1983 through February 1984 cumulative.
- 4) Family Reunification/Permanency Planning caseloads Foster Care Information System, Foster Care cases by case Plan Goals as of 5/31/84 excludes Legal Authority 601 and 602 cases.
- 5) Emergency Response Services/Family Maintenance Services SOC 291/Section I ER Services Caseload Movement, Part A, Lines 2 and 4 cases received and disposed of during quarter; plus Section II FM Services Caseload Movement, Part A, Line 3, Total

FY 1984-85 County Services Block Grant (CSBG) Allocation Indicators)

CSBG Appropriation \$51,854,000 (State/Federal Funds Only)

| Funding <u>Area</u> | Appropriation | Allocation Base | Data <u>Elements</u> |
|------------------------------|---------------|---------------------------|--|
| I, & R | \$ 7,442,300 | 1:1 Ratio | Total Population to Total AFDC and SSI/SSP persons |
| IHSS Admin. | \$30,773,300 | % of state- wide total | Total IHSS cases open during month |
| Staff Devel. | \$ 1,344,200 | 1:1 Ratio | Total Social Services Workers to Staff Development Expenditures |
| Optionals | \$ 2,412,200 | 1:1 Ratio | Total Population to Optional Expenditures |
| Adult Protective Services | \$ 9,882,000 | 1:1 Ratio | OHC/PS Cases to Total Population 18 and over |

Data Sources

- 1) Total Population/18 and over population D.O.F. estimate for January 1, 1984 (Dated May 1, 1984).
- 0-17 Population D.O.F. estimate for July 1, 1985, based on 1980 census (dated 10/83).
- 3) SSI/SSP Persons February July 1983 cumulative, SDX, Grants and Caseload Report
- 4) IHSS Caseload October 1983 March 1984 cumulative cases open during the month SOC 296 (4/81), Part A, Line 3.
- 5) Social Services Staff June 1983 March 1984 cumulative, DFA 403, Part A, Line 3c.
- 6) Staff Development Expenditure July December 1983 cumulative, DFA 327.1 (10/83), Col 7, Lines B, C, and D.
- 7) Optional Expenditures July December 1983 cumulative, DFA 327.1, Line C, Col 3 and 4.
- 8) Protective Services for Adults/Out of Home Care Services for Adults October 1983 March 1984 cumulative, SOC 242, Title XX, Social Services Quarterly Statistical Report, No. of primary recipients.